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1	H.183		
2	Introduced by Representative Shaw of Pittsford		
3	Referred to Committee on		
4	Date:		
5	Subject: State buildings; public safety; State Police; security; Capitol Complex		
6	Statement of purpose of bill as introduced: This bill proposes to: (1) transfer		
7	oversight of the Capitol Police Department to the Vermont State Police, (2)		
8	transfer jurisdiction over security in the Capitol Complex to the Vermont State		
9	Police, and (3) amend the security duties and responsibilities of the Sergeant at		
10	Arms and Commissioner of Buildings and General Services.		
11	An act relating to security in the Capitol Complex		
12	It is hereby enacted by the General Assembly of the State of Vermont:		
13	* * * Capitol Police * * *		
14	Sec. 1. 20 V.S.A. § 1812 is amended to read:		
15	§ 1812. DEFINITIONS		
16	The following words and phrases, as used in this title, shall have the		
17	following meanings unless otherwise provided:		
18	(1) "Commissioner," the commissioner of public safety Commissioner		
19	of Public Safety;		

1	(2) "Department," the department of public safety Department of Public
2	<u>Safety;</u>
3	(3) "Employee," an employee assigned to a position other than that of
4	state police State Police;
5	(4) "Member," any employee of the department Department;
6	(5) "State police Police," an employee assigned to police duties and law
7	enforcement, including the Capitol Police.
8	Sec. 2. 20 V.S.A. § 1917 is added to read:
9	§ 1917. CAPITOL POLICE
10	(a) There shall be a Capitol Police Department created within the Vermont
11	State Police for the purpose of protecting the safety and security of the Capitol
12	Complex, as defined in 29 V.S.A. § 172. The Capitol Police Department,
13	under the direction of the Vermont State Police, shall:
14	(1) maintain order among spectators in the State House and take
15	measures to prevent interruption of either house or any committee thereof;
16	(2) develop security and emergency response plans for the Capitol
17	Complex, and update these plans as necessary;
18	(3) make recommendations for security enhancements in the Capitol
19	Complex; provided, however, that any physical security enhancements in the
20	Capitol Complex recommended by the Capitol Police Department shall not be
21	implemented unless authorized by the General Assembly; and

1	(4) coordinate responses to all security needs in the Capitol Complex.
2	(b) The Department shall comprise a Chief and the number of Capitol
3	Police officers necessary to coordinate security within the Capitol Complex.
4	The Chief shall supervise the Capitol Police force under the direction of the
5	Director of the Vermont State Police.
6	(c) Capitol Police officers shall have all the same powers and authority as
7	sheriffs and other law enforcement officers anywhere in the State, which shall
8	include the authority to arrest persons and enforce the civil and criminal laws,
9	keep the peace, provide security, and to serve civil and criminal process. For
10	this purpose, Capitol Police officers shall subscribe to the same oaths required
11	for sheriffs.
12	(d) A Capitol Police officer shall be a Level III law enforcement officer
13	certified by the Vermont Criminal Justice Training Council pursuant to the
14	provisions of 20 V.S.A. chapter 151.

- 15 Sec. 3. REPEAL
- 16 2 V.S.A. § 70 (Capitol Police Department) is repealed
- \* \* \* Capitol Complex Security \* \* \*
- Sec. 4. 2 V.S.A. § 71 is amended to read:
- 19 § 71. PARKING
- 20 (a) Any state-owned <u>State-owned</u> or leased parking lot in the eapito
- 21 complex Capitol Complex District, as defined in 29 V.S.A. § 182(1), or an

state owned <u>State owned</u> or leased area used for parking outside the capitol	
eoloplex Capitol Complex District but within the Montpelier area, shall be	
considered a "public highway," as defined in 23 V.S.A. § 4(13), for	
enforcement purposes, whether or not open to the public or general circulation	
of vehicles. The driver or owner of any motor vehicle in such a state State	
parking lot shall obey the instructions of any applicable posted sign or	
marking.	
(b) On Except as provided in subsection (d) of this section, on land or in	
structures owned or leased by the state State, including state State parking lots	
described in subsection (a) of this section, an a law enforcement officer is	
authorized:	
(1) to enforce signs and markings relating to parking, stopping, standing	,
and operation of motor vehicles in a state State parking lot;	
(2) to issue a Vermont traffic summons and complaint, pursuant to	
23 V.S.A. chapter 24 of Title 23, to the driver or owner of a motor vehicle	
stopped, parked, standing or being operated contrary to the instructions on an	
applicable posted sign or marking; or	
(3) pursuant to 23 V.S.A. § 1102, at the driver's or the owner's expense,	,

to move, remove, or immobilize, or cause to be moved, removed, or

operated contrary to applicable posted signs and markings.

immobilized, any motor vehicle which is stopped, parked, standing, or being

1	(c) Any On land or in structures owned or leased by the State, including
2	State parking lots described in subsection (a) of this section, any sign or
3	marking shall be presumed to have been placed at the direction of the sergeant
4	at arms or the commissioner of buildings and general services Commissioner
5	of Buildings and General Services, unless the contrary is established by
6	competent evidence. <u>In any State-owned or leased parking lot reserved for</u>
7	State legislators and legislative staff, any sign or marking shall be placed at the
8	direction of the Commissioner of Buildings and General Services in
9	consultation with the Vermont State Police.
10	(d) In any State-owned or leased parking lot reserved for State legislators
11	and legislative staff, the Capitol Police Department is authorized:
12	(1) to enforce signs and markings relating to parking, stopping, standing
13	and operation of motor vehicles in a State pasking lot;
14	(2) to issue a Vermont traffic summons and complaint, pursuant to
15	23 V.S.A. chapter 24, to the driver or owner of a motor vehicle stopped,
16	parked, standing, or being operated contrary to the instructions on an
17	applicable posted sign or marking; or
18	(3) pursuant to 23 V.S.A. § 1102, at the driver's or the owner's expense,
19	to move, remove, or immobilize, or cause to be moved, removed, or
20	immobilized, any motor vehicle which is stopped, parked, standing, or being
21	operated contrary to applicable posted signs and markings.

1	Sec. 5. 20 V.S.A. § 172 is amended to read:
2	§ N2. CAPITOL COMPLEX SECURITY
3	(a) The Commissioner of Buildings and General Services Vermont State
4	<u>Police</u> shall be responsible for all security operations pertaining to the lands
5	and structures within the Capitol Complex, except the interior of the State
6	House, and the space occupied by the Supreme Court, which is provided for in
7	section 171 of this title.
8	(b) As used in this section, "Capitol Complex" means all of the land
9	enclosed within the following described bounds: commencing at the juncture
10	of Baldwin Street and Governor Aiken Avenue, then continuing south to the
11	north line of State Street, then continuing east to the juncture of Governor
12	Davis Avenue, then continuing north to the intersection of Court Street. The
13	Capitol Complex also includes the following buildings and lands: the State
14	House, the space occupied by the Supreme Court the Pavilion Office Building
15	located at 109 State Street in Montpelier, One Baldwin Street in Montpelier,
16	and any State-owned or leased parking lot reserved for State legislators and
17	legislative staff.
18	* * * Department of Buildings and General Services * * *
19	Sec. 6. 29 V.S.A. § 152(a) is amended to read:
20	(a) The Commissioner of Buildings and General Services, in addition to the
21	duties expressly set forth elsewhere by law, shall have the authority to:

1	(1) Be responsible for the administration of the Department.
2	* * *
3	(23) With the approval of the Secretary of Administration, transfer
4	during any fiscal year to the Department of Buildings and General Services for
5	use only for major maintenance within the Capitol Complex District in
6	Montpelier, as defined in section 181 of this title, any unexpended balances of
7	funds appropriated in any capital construction act for any Executive or Judicial
8	Branch project, excluding any appropriations for State grant-in-aid programs,
9	which is completed or substantially completed as determined by the
10	Commissioner. On or before January 15 of each year, the Commissioner shall
11	report to the House Committee on Corrections and Institutions and the Senate
12	Committee on Institutions regarding all transfers and expenditures made
13	pursuant to this subdivision (23).
14	* * *
15	Sec. 7. 29 V.S.A. § 171 is amended to read:
16	§ 171. RESPONSIBILITY FOR SECURITY
17	(a) The commissioner of buildings and general services Commissioner of
18	Buildings and General Services shall be responsible for ensuring the security
19	of all state State facilities, regardless of funding source for construction or
20	renovation, the lands upon which those facilities are located and the occupants

of those facilities and places, except that:

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(1) in those state owned State owned or state leased State leased
buildings which house a court plus one or more other functions, security for
the space occupied by the court shall be under the jurisdiction of the supreme
court Supreme Court and security elsewhere shall be under the jurisdiction of
the commissioner of buildings and general services Commissioner of
Buildings and General Services;
(2) in those buildings which function exclusively as courthouses,
security shall be under the jurisdiction of the supreme court; Supreme
Court; and
(3) the space occupied by the supreme court shall be under the
jurisdiction of the supreme court; and in the Capitol Complex, as defined in
section 172 of this title, security shall be under the jurisdiction of the Vermont
State Police
(4) in the state house security shall be under the jurisdiction of the
sergeant at arms.
(b) The commissioner of buildings and general services Commissioner of
Buildings and General Services shall develop a security plan for each facility,
except for those under the jurisdiction of the supreme court and of the sergeant
at arms Vermont State Police, and shall regularly update these plans as
necessary and be responsible for coordinating responses to all security needs.
The supreme court and the sergeant at arms Vermont State Police shall, in

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cooperation with the commissioner of buildings and general services	
Commissioner of Buildings and General Services, prepare and update such	h
plans for the facilities under their respective jurisdictions.	
(c) The commissioner of buildings and general services Commissioner	<u>of</u>
Buildings and General Services may delegate the responsibility for securit	y at
specified facilities	
(d) All security improvements to state State facilities, except for those	
under the jurisdiction of the Vermont State Police, shall be under the direct	tion
of the <del>commissioner of buildings and general services</del> Commissioner of	
Buildings and General Services, who shall set statewide standards for police	cies,
materials, and equipment, including voice and data reception and transmis	sion
upgrades and installations.	
(e) Under this section, except for those under the jurisdiction of the	
<u>Vermont State Police</u> , the <del>commissioner of buildings and general services</del>	
Commissioner of Buildings and General Services is responsible for the	
protection of state State facilities, the lands upon which the facilities are	
situated, and the occupants of those facilities, which is vital to sustaining to	he
essential services of government in an emergency. The commissioner	
Commissioner shall develop plans for continuity of government and continuity	nuity
of operations as an addendum to the state State emergency operations plan	1
maintained by the department of public safety Department of Public Safety	у,

1	division of emergency management Division of Emergency Management and
2	referenced in subdivision 8(b)(2) of Title 20 V.S.A. § 8(b)(2).
3	* * * Sergeant at Arms * * *
4	Sec. 8. 2 V.S.A. § 62 is amended to read:
5	§ 62. LEGISLATIVE DUTIES
6	(a) The sergeant at arms Sergeant at Arms shall:
7	(1) Execute execute orders of either house, the joint or house or senate
8	rules committee Joint or Nouse or Senate Rules Committee;
9	(2) Maintain order among spectators and take measures to prevent
10	interruption of either house or any committee thereof; [Repealed.]
11	* * *
12	Sec. 9. 2 V.S.A. § 64 is amended to read:
13	§ 64. EMPLOYMENT OF ASSISTANTS; CAPITOL POLICE; TRAINING;
14	UNIFORMS AND EQUIPMENT
15	(a)(1) The Sergeant at Arms may, subject to the rules of the General
16	Assembly, employ such employees as may be needed to carry out the Sergeant
17	at Arms' duties. These may include assistants, eustodians, doorkeepers,
18	guides, messengers, mail and room assignment clerks, security guards, and
19	pages.
20	(2) Compensation for such employees shall be determined by the Joint
21	Rules Committee, except that prior to the beginning of any legislative session,

compensation for a person who fills the same temporary position that he or she
filled during the preceding session and, in the case of a person newly employed
to fill a temporary position, the rate of compensation shall be established
initially by the Sergeant at Arms at a rate not to exceed the rate established for
the person who held that position during the preceding legislative session.
Persons employed under this section shall be paid in the same manner as
members of the General Assembly. The Commissioner of Finance and
Management shall issue his or her warrant in payment of compensation
approved under this section.
(b) 3 V.S.A. chapter 13 shall not apply to employees of the Sergeant at
Arms unless this exception is partially or wholly waived by the Joint Rules
Committee consistent with the rules of the General Assembly. Any waiver
may subsequently be rescinded in whole or in part.
(c) At State expense and with the approval of the Sergeant at Arms, capitol
police officers shall be provided with training and furnished uniforms and
equipment necessary in the performance of their duties, and such items shall
remain the property of the State [Repealed ]

1	* * Conforming Changes * *
2	Sec. 10. 24 V.S.A. § 4414 is amended to read:
3	§ 4414 ZONING; PERMISSIBLE TYPES OF REGULATIONS
4	Any of the following types of regulations may be adopted by a municipality
5	in its bylaws in conformance with the plan and for the purposes established in
6	section 4302 of this title.
7	(1) Zoning districts. A municipality may define different and separate
8	zoning districts, and identify within these districts which land uses are
9	permitted as of right, and which are conditional uses requiring review and
10	approval, including the districts set forth in this subdivision (1).
11	* * *
12	(F) Local historic districts and landmarks.
13	* * *
14	(v) The provisions of this subdivision (1)(F) shall not in any way
15	apply to or affect buildings, structures, or land within the "Capitol complex,"
16	Capitol Complex District, as defined in 29 V.S.A. chapter 6, or the Capitol
17	Complex, as defined in 29 V.S.A. chapter 5A.
18	* * *

1	Sec. 11. 29 V.S.A. § 181 is amended to read:
2	§ 181. PURPOSE
3	The general assembly General Assembly of the state State of Vermont
4	hereby finds, determines and declares that the capitol complex Capitol
5	Complex District is an important and unique historic district and that the
6	maintenance of the architectural and aesthetic integrity of this district District
7	is of the utmost importance to all of the people of the state State. It is the
8	purpose of this chapter to establish a procedure for reviewing the plans for any
9	structure within the capitol complex Capitol Complex District not substantially
10	erected and completed on April 16, 1974.
11	Sec. 12. 29 V.S.A. § 182 is amended to read:
12	§ 182. DEFINITIONS
13	As used in this chapter:
14	(1) "Capitol complex Complex District" means all of the land and
15	buildings in the city of Montpelier, excluding so much of State Street as lies
16	within the boundaries thereof and the Capitol Complex as defined in section
17	172 of this title, enclosed within the following described bounds: commencing
18	at the juncture of Taylor Street, so-called, and north line of the Winooski
19	River, thence northerly along the westerly line of Taylor Street, crossing state
20	State Street and continuing northerly along the westerly line of the extension of

Taylor Street, crossing Court Street at an angle to the westerly line of

1	Greenwood Terrace, thence continuing northerly along the westerly line of
2	Greenwood Terrace to a point on a line extension of the southerly line of
3	Mather Terrace, thence westerly along the aforesaid line extension to Mather
4	Terrace, thence westerly along the southerly line of Mather Terrace and
5	Terrace Street to the intersection of Terrace Street and the easterly line of
6	Bailey Avenue, thence southerly along the easterly line of Bailey Avenue
7	crossing State Street and continuing along the easterly line of Bailey Avenue
8	extension to the Winooski River, thence easterly along the northerly line of the
9	Winooski River to the point of the beginning.
10	(2) "Capitol complex commission Capitol Complex District
11	Commission" means a commission consisting of five members. Four members
12	shall be appointed by the governor Governor, with the advice and consent of
13	the senate Senate, for a term of three years. The fifth member shall be
14	appointed by the Montpelier eity council City Council for a term of two years.
15	The chair Chair of the capitol complex commission Capitol Complex District
16	<u>Commission</u> shall be designated by the <del>governor</del> <u>Governor</u> . No more than two
17	members of the commission Commission shall be residents of the city of
18	Montpelier, and no member may be an exempt employee of the state State of
19	Vermont. The commissioner of buildings and general services Commissioner
20	of Buildings and General Services shall be the executive secretary of the board
21	Commission and shall have no vote.

1	* * *
2	Sec. 13. 29 V.S.A. § 183 is amended to read:
3	§ 183. REVIEW OF PLANS
4	(1)(a) No person shall commence construction on any structure on any plot
5	or parcel within the capitol complex Capitol Complex District prior to approval
6	of plans for such structure by the capitol complex commission Capitol
7	Complex District Commission. For the purposes of this section, "person" shall
8	include the state State of Vermont.
9	(2)(b) Within 60 days after submission of tentative plans relating to the
10	construction of any structure on any plot or parcel within the capitol complex
11	Capitol Complex District the capitol complex commission Capitol Complex
12	District Commission shall approve such plans or suggest alterations or
13	modifications relating to overall bulk, size, height, setback, parking
14	requirements, landscaping, design continuity with other structures in the
15	capitol complex Capitol Complex District, both private and public, and
16	maintenance of the character of the capitol complex Capitol Complex District
17	as a unique and historic district.
18	(3)(c) In the event the capitol complex commission Capitol Complex
19	<u>District Commission</u> suggests alterations or modifications in plans which will
20	result in additional construction costs, the commission Commission may
21	recommend to the legislature General Assembly, or to the emergency board

Emergency Board if the legislature General Assembly is not then in session,
payment to the developer of a sum of money in an amount not to exceed such
additional costs. The amount and manner of such recommendation shall be
matters within the sole discretion of the eommission Commission, except that
no such amount shall be recommended because of a claim of a reduction in the
profitability or fair market value of a parcel structure or improvement arising
out of an alteration or modification in design. The amount and manner of
actual payment shall be matters within the discretion of the legislature General
Assembly or emergency board Emergency Board. For purposes of this
chapter, the emergency board Emergency Board may deem payments
hereunder to be "unforeseen emergencies" within the meaning of 32 V.S.A.
§ 133.
(4)(d) Acceptance of a modified plan or design by a developer shall
constitute an undertaking that such altered or modified plan shall be faithfully
carried out.
(5)(e) The eapitol complex commission Capitol Complex District
Commission may adopt such rules and regulations to interplet and carry out
the provisions of this chapter. Such rules and regulations shall be filed in
accordance with the provisions of section 847 of Title 3 3 V.S.A. § 847.

1	See 14 20 V C A \$ 185 is amended to read:
2	§ 185. ENFORCEMENT
3	In addition to the other penalties provided herein, the capitol complex
4	commission Capitol Complex District Commission may, in the name of the
5	state State, institute any appropriate action, injunction or other proceeding to
6	prevent, restrain, correct or abate any violation hereof or the rules promulgated
7	adopted hereunder.
8	Sec. 15. 32 V.S.A. § 1010 is amended to read:
9	§ 1010. MEMBERS OF CERTAIN BOARDS
10	(a) Except for those members serving ex officio or otherwise regularly
11	employed by the State, the compensation of the members of the following
12	Boards shall be \$50.00 per diem:
13	* * *
14	(12) Capitol Complex <u>District</u> Commission
15	* * *
16	Sec. 16. EFFECTIVE DATES
17	This act shall take effect on passage and transfer of the Capitol Police
18	Department to the Vermont State Police shall occur on or before July 1, 2015.
	Sec. 1. 2 V.S.A. chapter 30 is added to read:
	CHAPTER 30. CAPITOL COMPLEX SECURITY ADVISORY COMMITTEE
	§ 991. CAPITOL COMPLEX SECURITY ADVISORY COMMITTEE

- (a) Creation. There is created an advisory committee for the purpose of:
  - (1) reviewing and coordinating security in the Capitol Complex; and
- (2) enhancing communication, operability, and efficiency on security issues in the Capitol Complex among the Executive, Legislative, and Judicial branches.
  - (b) Membership.
    - (1) The Committee shall be composed of the following members:
- (A) the Commissioner of Buildings and General Services or designee;
  - (B) the Commissioner of Public Safety or designee;
  - (C) the Commissioner of Motor Vehicles or designee;
  - (D) the Chief of the Capitol Police or designee;
- (E) the Chairs of the House Committee on Corrections and Institutions and the Senate Committee on Institutions;
  - (F) the Sergeant at Arms;
  - (G) the Court Administrator or designee; and
  - (H) the Chief of the Montpelier Police Department or designee.
- (2) The Chairs of the House Committee on Corrections and Institutions and the Senate Committee on Institutions shall co-chair the Committee.
- (3) The Committee shall have the assistance of the staff of the Office of

  Legislative Council and the Joint Fiscal Office.

- (c) Powers and duties. The Committee shall:
- (1) review proposed security enhancements and security plans for the

  Capitol Complex, and make recommendations to the House Committee on

  Corrections and Institutions and the Senate Committee on Institutions;
- (2) review the coordination of security plans and law enforcement services in the Capitol Complex among the Commissioner of Buildings and General Services, the Court Administrator, and the Sergeant at Arms; and
- (3) annually review the memorandum of understanding coordinating the provision of security plans and law enforcement activities in the Capitol Complex, as required by 29 V.S.A. § 171(f).
- (d) Meetings. The Committee may meet at any time at the call of the Co-Chairs, but no less than one time per year, but no more than two times when the General Assembly is not in session.
- (e) Reimbursement. For attendance at meetings during adjournment of the General Assembly, legislative members of the Committee shall be entitled to per diem compensation and reimbursement of expenses pursuant to 2 V.S.A. § 406.
- (f) Definition. As used in this section, "Capitol Complex" shall have the same meaning as in 29 V.S.A. § 182.
- Sec. 2. 2 V.S.A.  $\S$  70(c) is amended to read:

- (c) Coordination of Capitol Complex security. The Capitol Police Department shall coordinate provide security within the State House and assist the Commissioner of Buildings and General Services in providing security and law enforcement services within the Capitol Complex, as delineated in a memorandum of understanding signed by the Commissioner and the Sergeant at Arms no later than June 30, 2000, and as subsequently amended. In all other areas of the Capitol Complex, except the space occupied by the Supreme Court, the security, control of traffic, and coordination of law enforcement activity shall be under the direction of the Commissioner of Buildings and General Services, with which the Capitol Police Department may assist pursuant to the memorandum of understanding required by 29 V.S.A. § 171(f). Sec. 3. 29 V.S.A. § 171 is amended to read:
- (a) The commissioner of buildings and general services Commissioner of Buildings and General Services shall be responsible for ensuring the security of all state State facilities, regardless of funding source for construction or renovation, the lands upon which those facilities are located, and the occupants of those facilities and places, except that:
- (1) in those state-owned State-owned or state-leased State-leased buildings which house a court plus one or more other functions, security for the space occupied by the court shall be under the jurisdiction of the supreme

court Supreme Court and security elsewhere shall be under the jurisdiction of the commissioner of buildings and general services Commissioner of Buildings and General Services;

- (2) in those buildings which function exclusively as courthouses, security shall be under the jurisdiction of the supreme court Supreme Court;
- (3) the space occupied by the supreme court Supreme Court shall be under the jurisdiction of the supreme court Supreme Court; and
- (4) in the state house State House, security shall be under the jurisdiction of the sergeant at arms Sergeant at Arms.
- (b) The commissioner of buildings and general services Commissioner of Buildings and General Services shall develop a security plan for each facility, except for those under the jurisdiction of the supreme court Supreme Court and of the sergeant at arms Sergeant at Arms, and shall regularly update these plans as necessary and be responsible for coordinating responses to all security needs. The supreme court and the sergeant at arms shall, in cooperation with the commissioner of buildings and general services, Supreme Court and the Sergeant at Arms shall, in cooperation with the Commissioner of Buildings and General Services, prepare and update such plans for the facilities under their respective jurisdictions.

\* \* \*

(f) The Commissioner of Buildings and General Services, the Sergeant at Arms, and the Court Administrator shall execute a memorandum of understanding to coordinate the provision of security plans and law enforcement services within the Capitol Complex. The memorandum of understanding shall incorporate any existing agreements related to the provision of law enforcement services or security in the Capitol Complex. As used in this section, "Capitol Complex" shall have the same meaning as used in section 182 of this title.

Sec. 3a. REPEAL

2 V.S.A. chapter 30 (Capitol Complex Security Advisory Committee) is repealed on June 30, 2019.

Sec. 4. EFFECTIVE DATE

This act shall take effect on passage.